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Before the

Federal Communications Commission

OCT 28 1996

Washington, D.C. 20554

FEDERAL COMMUNICATIONS COMMISSION

In the Matter of	OFFICE OF SECRETARY
Amendment of Section 73.202(b) Table of Allotments, FM Broadcast Stations,)) MM Docket No. 94-70) RM-8474) RM-8706
(Moncks Corner, Kiawah Island, and)
Sampit, South Carolina))
To: Chief, Allocations Branch Policy and Rules Division	DOCKET FILE COPY ORIGINAL

REPLY TO OPPOSITION TO PETITION FOR RECONSIDERATION

Mass Media Bureau

Sampit Broadcasters ("SB"), pursuant to Section 1.429(g) of the Rules, hereby respectfully submits its Reply to the Opposition (the "Opposition") of L.M. Communications II of South Carolina, Inc. ("LMC"), filed October 18, 1996. LMC is licensee of Station WNST(FM) (formerly WJYQ(FM), Moncks Corner, South Carolina. In reply thereto it is stated as follows:

I. LMC's Opposition is Patently Specious

The essence of LMC's Opposition is that SB's Petition for Reconsideration ("SB's Petition") is both too little and too late. At pp. 9-10 of the Opposition, LMC argues that SB's Petition is too little because, *inter alia*,:

(1) LMC argues that SB failed to show that Sampit is incorporated or a census designated place. This argument is specious. If this were solely the test, then no other

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¹ This Reply is timely filed within ten days of the date LMC's Opposition was filed. See Section 1.429(g)).

evidence of community status would be relevant. That is not the law. See, *Revision of FM Assignment Policies and Procedures*, 90 FCC 2d 88, 101 (1982). E.g., see *Semora, North Carolina*, 5 FCC Rcd 934, ¶4 (1990) ("*Semora*"), where the Commission allotted a new FM channel to Semora, North Carolina.

- (2) LMC argues that SB failed to show that Sampit has any form of local government, a post office and a ZIP code and this is evidence that Sampit is not a community for allotment purposes. That argument is also specious because LMC must know that also is not the law, Willows and Dunnigon, California, 10 FCC Red 11522, 11523 (Chief, Allocations Branch, 1995) ("Willows"). Moreover, LMC must know that Kiawah Island also has no post office² or a separate ZIP code. Attached is a copy of relevant portions of the U. S. Postal Service's National ZIP Code Directory for 1996. That directory shows no separate post office at Kiawah Island. Instead, the U.S. Postal Service has assigned the ZIP code "29455" to Johns Island, South Carolina (Attachment 1), and the resorts of Kiawah Island and Seabrook Island are shown as places served by the Johns Island Post Office. Clearly, if LMC's argument on this point against Sampit is well taken, the same argument may be made against allotting a channel to Kiawah Island. However, the bottom line is that whether a community has its own ZIP code is irrelevant to the question of community status.
- (3) LMC further argues that: "Finally, Sampit's Petition contains no evidence that the residents of Sampit receive any municipal services, such as police or water, from any organization or entity associated with Sampit." Once again LMC raises an irrelevant point.

² Kiawah Island, South Carolina, 7 FCC Rcd 6522 (Chief, Allocations Branch, 1992).

LMC consistently raises such irrelevant points solely as straw men in order to be able to strike them down.³

(4) Finally, citing *Ellison Bay, Wisconsin*, 10 FCC Rcd 8082 (Chief, Policy and Rules Division, 1995), LMC argues that the evidence Sampit submitted in its Petition must be rejected as coming too late.⁴

II. Sampit's Petition Is Neither Too Little Nor Too Late

In preparing its Counterproposal, Sampit had every reason to believe that if it made the showing of "community" status set forth in well established law, such a showing would be sufficient. In reliance as precedent, Sampit showed in its Counterproposal that:

- (1) Sampit was recognized as a separate community with recognized boundaries, a commercial core area and an active community organization wherein resided 2,807 persons. See, Sampit Counterproposal, Ex. 4B (Attachment 2 hereto);
- (2) Sampit had a number of business and civic organizations (Attachment 2 to the Counterproposal) (Attachment 3 hereto).

³ "Semora has no local government and provides no municipal services except for its volunteer fire department." *Semora* at 935.

⁴ LMC's assertion in this regard is totally inconsistent with the legal position LMC asserted in its Reply to Sampit's Opposition to LMC's Petition for Reconsideration also filed on October 18, 1995. There LMC argued that the change in its reference site first set forth in a letter from an FAA consultant, attached to LMC's Petition for Reconsideration, was justification for the FCC to reverse its denial of LMC's petition, even though LMC submitted no showing that the new reference point would meet the requisite separation standards, and no showing why LMC could not have relocated the reference point at an earlier stage of the proceeding.

In Beacon Broadcasting, 2 FCC Rcd 3469, 3471, ¶12 (1987) ("Beacon"),⁵ recon.

denied, 2 FCC Rcd 1562 (1987) ("Beacon Recon."); aff'd. sub. nom, New South Broadcasting

Corp. v. FCC, 879 F.2d 867 (D.C. 1989), the Commission held that a showing by a local

governmental official that there exists a distinct area recognized by local governmental

officials to be a community is sufficient to establish community status. LMC, which operates
a broadcast station at Moncks Corner, South Carolina, a mere hop, skip and jump from

Sampit, made no effort to present one scintilla of evidence to the contrary.⁶

Sampit made a *prima facie* case under the standards established by the Commission in *Beacon*. Sampit showed: (1) that the county governmental Planning Commission recognized that Sampit had a defined area with a population of 2,607 residents; and (2) within that defined area there were at least thirty-nine businesses, religious entities and civic organizations.

Moreover, Sampit was shown as a recognized community in the *1995 Rand McNally*Commercial Atlas.⁷

Beacon addressed similar showings as sufficient to prove community status. Definitive borders are not necessary. Beacon at 3470, ¶10. Rather, the Commission held that:

"[a] community consists of the individuals who reside in proximity at some locality - the borders of which may or may not be precisely ascertained - and who are commonly perceived as comprising a collective, or grouping of sorts." *Beacon* at 3470-3471.

⁵ "The standard to be applied in determining whether a specified locality is a "licensable" community is not a stringent one, however..." *Beacon* at 3740 ¶9.

⁶ Washoe Shoshone Broadcasting, 3 FCC Rcd 3948, 3948 (Rev. Bd., 1988) (Where a party has the ability to present evidence in its favor but fails to do so, it must be presumed that the evidence, if produced, would be contrary to its position.)

⁷ Listing as a recognized community in the *Rand McNally Commercial Atlas* has long been recognized as one of the indicia of community status. *Beacon* at 3470, ¶10; *Semora* at 935, n.10; *Willows* at 11523, ¶8.

The showing in the counterproposal (See Attachment 3) that there were a number of business, social and civic organizations within the area bearing the name of the community is probative evidence. Beacon at 3471, ¶13. Thus, Sampit had every reason to believe that in the counterproposal it had made a prima facie case of community status for Sampit. Yet in the R&O this showing was rejected.

III. The Public Interest Standard Was Ignored.

47 C.F.R. §1.429(b) permits the introduction of new facts in a petition for reconsideration where consideration of the facts relied on is in the public interest, as LMC recognized at p.3 of the Opposition. The establishment of a first local service to a community is the second priority of FM allotment. *FM Channel Policies and Procedures*, 90 FCC 2d 88, 92 (1982). Thus, further proof that Sampit is a community for allotment purposes fulfills the second priority and therefore its consideration is in the public interest.

That further evidence submitted in Sampit's Petition for Reconsideration clearly is analogous to that which the Commission found sufficient in *Beacon Recon*. at ¶5.

Beacon further argues that the finding on which we primarily relied - namely, that local businesses, schools, churches, and a civic organization identify themselves with Fairforest by including the word "Fairforest" in their names or addresses - is of little moment in light of countervailing evidence. In this regard, Beacon asserts that most of the churches and businesses in the vicinity do *not* identify themselves with Fairforest in such fashion; that some of those businesses and churches instead identify themselves with Spartanburg; that the telephone numbers of residences and businesses in Fairforest are included in the telephone directory for Spartanburg; and that the enrollment of the public schools that are situated in Fairforest includes children who reside elsewhere.

⁸ At p. 10 of its Opposition, LMC argues that the fact that there are a number of entities bearing the "Sampit" trade name merely proves that they are located in proximity to the Sampit River. This is as meaningless as to argue that the fact that there are a number of entities bearing the trade name "Potomac" merely proves that they are located in proximity to the Potomac River and not that "Potomac" is a community.

We do not agree that this evidence negates or outweighs the "indicia of community" presented here. Fairforest is designated by name on highway signs and on an official map prepared by the South Carolina Dept's of Highways and Public Transportation, and businesses, churches, and schools in the vicinity identify Fairforest as their locale by including "Fairforest" in their names or giving it as their place of address. These facts plainly demonstrate that there is a common and widely held perception of Fairforest as a place distinct from its surroundings. Moreover, the place is inhabited by a populace of appreciable size; it has a complement of retail stores, other business establishments, churches, and schools; and it is not encompassed or intersected by the borders of incorporated municipalities. That is a sufficient basis for the holding, in light of the precedent cited in our previous ruling.

As a matter of human nature, it is extraordinary for ordinary citizens to be willing to publicly endorse any matter which is the subject of controversy, unless they feel very strongly about the issue.

In its Petition for Reconsideration, SB once again provided the testimony of public witnesses who defined its boundaries. This information is critical to the issue of whether the applicant can provide the requisite community coverage to the city of license.⁹

After that technical requirement has been shown to have been met, the most significant evidence¹⁰ is a showing that residents and businesses which lie within the boundaries of Sampit "consider themselves to belong to the [community]." *Mighty-Mac Broadcasting Co.*, 58 RR 2d 599 (Rev. Bd., 1985) ("*Mighty-Mac*").

Here, again SB provided substantial evidence on this issue in its Petition for Reconsideration. Public witnesses were willing to give declarations that they knew would be

⁹ Naples, North Naples, Immokalee, Florida, 41 RR 2d 1550, 1554 (Chief, Broadcast Bureau, 1977).

¹⁰ In *Mighty-Mac* the opponent made a positive effort to introduce evidence to the contrary. Here, despite every opportunity LMC has presented no evidence to the contrary. Instead, LMC would ask the FCC to make a finding based on speculation that businesses associate their name with a river rather than a community.

used in an FCC proceeding attesting as to their identification of themselves as members of the Sampit community and their nexus with that community.

In Attachment 1 to the Petition, twelve (12) business owners identified their businesses as operated in Sampit, South Carolina. In Attachment 2, four (4) civic organizations so identified themselves. In Attachment 3, fifteen (15) persons associated with the Sampit Elementary School offered their testimony that they identified the school as dedicated to meeting the needs of the residents of Sampit, and in Attachment 4 twenty-five (25) individual residents provided similar testimony. Additionally, Attachments 5 and 6 were the statements of the County Administrator and a member of the South Carolina State Senate who both testified that Sampit is a "community."

Having been given abundant opportunity between September 13, 1996, when Sampit filed its Petition for Reconsideration and October 18, 1996, when LMC filed its Opposition, LMC did not present even one person to rebut these public witnesses. Therefore, the public witnesses' testimony stands unrebutted.

In light of the case precedent cited herein, it is respectfully submitted that the unrebutted testimony fully supports the proposition that the second FM allotment priority supports the allotment of FM Channel 289A to Sampit, South Carolina.

III. Conclusion

In light of the above, it is respectfully submitted that Sampit Broadcasters has sustained its burden of showing that Sampit, South Carolina, is a community for allotment purposes and

thus the FCC should assign FM Channel 289A to Sampit and deny LMC's proposal to reallot Channel 287C3 from Moncks Corner to Kiawah Island as Channel 288C2.

Respectfully submitted,

SAMPIT BROADCASTERS

By: Gary S. Smithwick

Robert W. Healy

Its Attorneys

SMITHWICK & BELENDIUK, P.C.

1990 M Street, N.W. Suite 510 Washington, D.C. 20036 (202) 785-2800

October 28, 1996

ATTACHMENT 1



ALSO INCLUDES...

- ★ 22" x 30" WALL MAPS. See back of Volume 1 and Volume II
- ★ TELEPHONE AREA CODE LISTINGS. See back of Volume II
- ★ RE-ORDER FORM. See back covers of Volume I and II.

National ZIP Code® Directory Volume II: N-W

> States listed alphabetically Nebraska - Wyoming

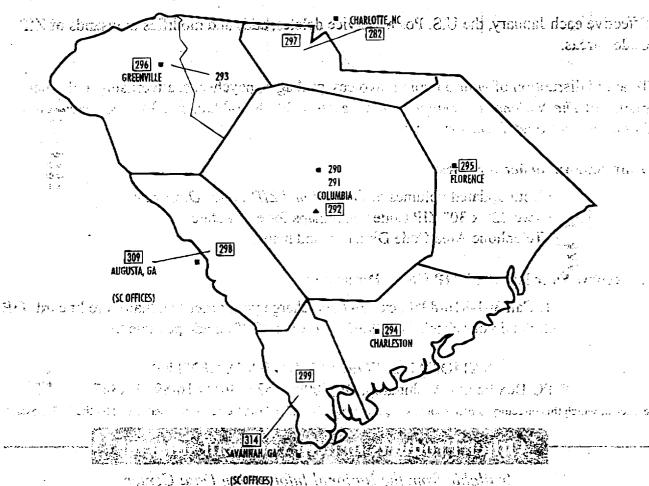
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- A processing and distribution center that serves associate post offices within that three-digit ZIP Code area
- 📤 A city, that has been assigned its own three-digit ZIP Code but is not a processing and distribution center, unless denoted also with a 💻 , .. IMI Indicates three-digit postmark used for cancellation at the processing facility that serves one or more three-digit areas as indicated.

NOTE: This map provides an approximation of the service area of each processing and distribution center facility. Consult Section 3 of this Directory for specific information.

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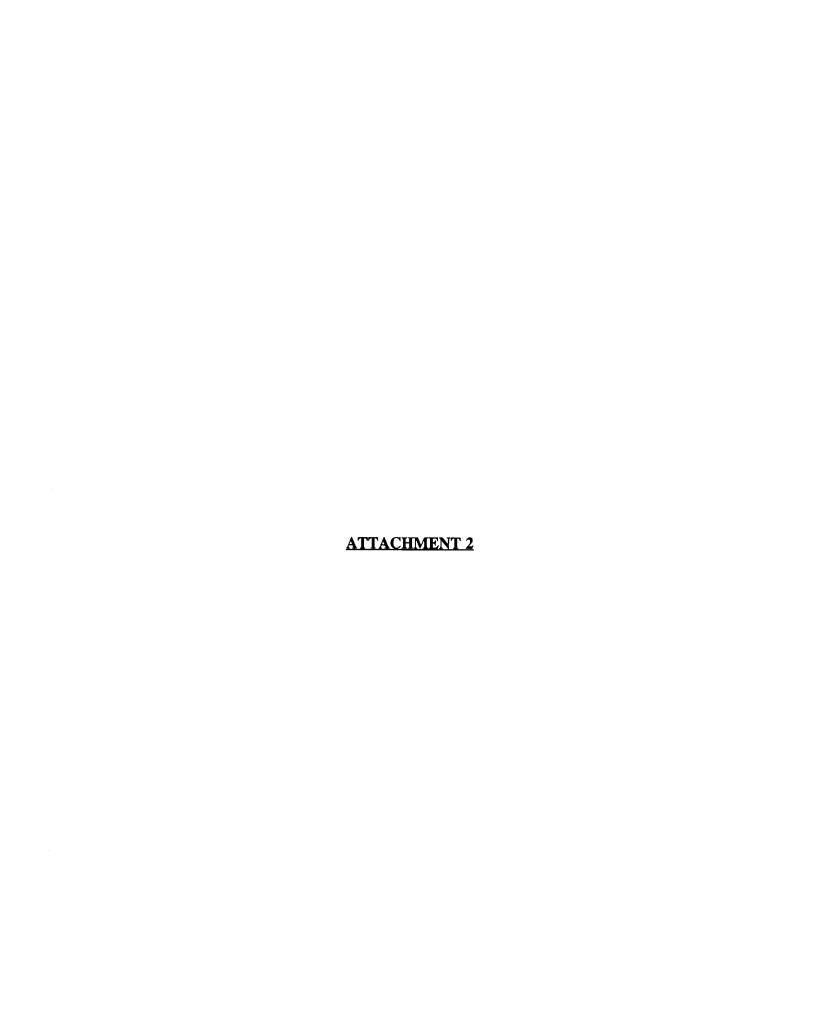
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GEORGET NN COUNTY PLANNING OMMISSION

1300 HIGHMARKET STREET GEORGETOWN, B.C. 20440

Tutopheno (883) 846-8602 FAX (803) 887-2802

GHARMAN
Robert Pellersen
VICE GHARMAN
JHHRY Ghandler
MANAGERS
D.J. Berthill
Berbert Allen
Land Manager
Land Money

STAFF BB Schwerzings Quid Houst Michael Purry Jack Scotlic Made Message



August 18, 1994

Exhibit #48
COUNTER PROPOSAL
NPRM MM Dec No. 94-70 (RM-8474)
Sampit Broadcasters
Sampit, Moncks Corner &
Klawah Island, SC
August 1994

Mr. Bill Brown Bromo Communications, Inc. P.O. Box 1588 Clayton, GA 30525

RE: Identification of Sampit Community

Dear Mr. Brown:

In response to our telephone conversation yesterday, please be advised that the Sampit area of Georgetown County meets the definition of "community". As shown on the attached map, the Sampit Community has a defined center, and a small commercial core does exist along U.S. 17-A. In addition, there is an active community organization (Sampit Community Organization, Inc.), a school and several churches in the area. If you need any specific information about the community, I suggest you contact Mr. Samuel Wragg (546-3939).

The general area depicted on the map contains approximately 1000 houses and 2607 persons of which 1176 are white and 1431 are black. Since the Sampit Community is an unincorporated area, no defined boundaries are available. The community boundary shown on the map is subject to interpretation.

Please call if I can assist you further.

Sincerely,

Waird Food

David Essex Assistant Planning Director

Enclosure

DE/bec

GEORGE JWN COUNTY PLANNING JOMMISSION

1230 HIGHMARKET STREET GEORGETOWN, S.C. 29440

Telephone (803) 546-8502 FAX (803) 527-2302

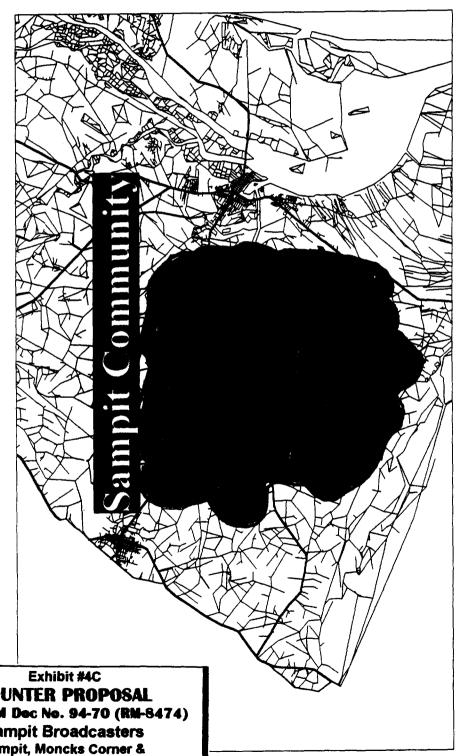
CHAIRMAN Robert Patterson

VICE-CHAIRMAN Frank Swinnie, Jr.

MEMBERS D.J. Barnhill Barbara Allen Dan Memminger Louis Morant Randolph Kirkland

STAFF Bill Schwartzkopf David Essex Michael Penny Jack Scoville





COUNTER PROPOSAL NPRM MM Dec No. 94-70 (RM-8474) **Sampit Broadcasters** Sampit, Moncks Corner & Kiawah Island, SC August 1994



ATTACHMENT 3

Businesses and Organizations in Sampit, South Carolina

Red Duke's Used Cars

H+S Oil Company and Propane Gas

Joyner Transfer

Springs Store

International Paper Company (satellite offices)

Roberts Body Shop

Jemco Sales Mobile Homes

Sampit Pentecostal Church

Georgetown County Rural Fire Department

(located in Sampit)

Georgetown County Water and Sewer Division

(located in Sampit)

Sampit Lumber Mill

Habies Lounge

Video Country

Rocky's Grocery

Altman's Beauty Salon

Hoyt Smith Grocery/Liquor Store

Sampit Laundry Mat

BB Grocery

Sampit Methodist Church

Sampit Elementary School

Citgo Gas Station

Linda's Crafts

Baptist Church

Touch of Class

Sampit Monument Company

Sampit Laudromat

Smith Grocery

New Hope Church

Sampit Community Child Care Center

St. Paul's Methodist Church

Sampit Action Community Group

Sampit Senior Citizens Center

Sampit Community Organization, Inc.

Smith Logging

Reddick's Used Cars

Bone Logging

Masons

Emerald Club

Eastern Star

CERTIFICATE OF SERVICE

I, Patricia A. Neil, a secretary in the law offices of Smithwick & Belendiuk, P.C., certify that on this 28th day of October, 1996, copies of the foregoing were mailed, postage prepaid, to the following:

Mr. John A. Karousos*
Chief, Allocations Branch
Federal Communications Commission
2000 M Street, N.W.
Room 536
Washington, D.C. 20554

Ms. Sharon P. McDonald*
Federal Communications Commission
2025 M Street, N.W.
Room 8316
Washington, D.C. 20554

Sally A. Buckman, Esquire
Leventhal, Senter & Lerman
2000 K Street, N.W.
Suite 600
Washington, D.C. 20006-1809
Counsel for L.M. Communications II of South Carolina, Inc.

Patricia A. Ne

*by hand delivery